

Subject: Development of Shared Lives
Date of Meeting: 20th of January 2014
Report of: Executive Director of Adult Social Services
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Ward(s) affected: All

FOR GENERAL RELEASE

1. PURPOSE OF REPORT AND POLICY CONTEXT

- 1.1 This report focuses on a request to Committee to grant permission to consult on the potential transfer of the Sussex Partnership Foundation Trust Shared Lives Scheme (SPFT Shared Lives) to the Brighton & Hove Shared Lives Scheme (In-House)

2. RECOMMENDATIONS:

- 2.1 That Committee agrees to a 12 week consultation, with relevant stakeholders, on the intention to transfer SPFT Shared Lives to the In-House scheme
- 2.2 That Committee agrees that once the consultation process is completed, a further report including consultation outcomes and an Equalities Impact Assessment will be presented to Committee for a decision about the potential transfer.

3. CONTEXT/ BACKGROUND INFORMATION

- 3.1. Brighton & Hove personalisation agenda aims to give people who access services greater choice and control. This means transforming the way services are organized, practiced and delivered. Shared Lives is a model of adult placements with the required flexibility to offer personalised services following this agenda. Shared Lives schemes recruit, assess and support carers who offer accommodation or care and support in their family home to people who are unable to live independently. As a result, users are given the opportunity to remain in the community in a family environment, developing their independence and confidence in daily living. (See Appendix 1: Shared Lives Schemes in the city)
- 3.2 Shared Lives follows national guidance presented in *Putting People First* (2007), *The Care and Support White Paper* (2012) and *Caring for our Future* (2012). This guidance focuses on people's wellbeing and the quality of the support offered to

stay independent for as long as possible, ensuring services are of high quality and safe. The above guidance also stimulates the development of initiatives that help people share their time, talents and skills with others in their community.

Shared Lives upholds the following points stated by the *Adult Social Care Outcomes* in Brighton & Hove City Council:

- Enhancing quality of life for people with care and support needs
- Delaying or reducing the need for care and support
- Ensuring that people have a positive experience of care and Support
- Value for money

3.3 Adult Social Care commissioners in the City Council have recently considered the expansion to Shared Lives across all care groups. This in part has been driven by a fiscal need to provide a realistic alternative to residential care but also related to improved outcomes for service user, preventing premature admission to residential care, promoting choice and independence

3.4 SPFT Shared Lives

3.4.1 SPFT Shared Lives is funded by the Mental Health Community Care Budget and managed by SPFT. It supports sixteen Mental Health service users. The service is delivered by six carers.

This scheme is a historical arrangement which was inherited by SPFT following the amalgamation of South Downs NHS Trust in 2006. It was registered with the Care Quality Commissioning as a Shared Lives provider three years ago.

3.4.2 The scheme is not part of the S.75 Partnership Agreement with SPFT and is not under any contractual arrangement. Consequently, the management support offered to the SPFT Shared Lives scheme is being delivered by SPFT employees who have additional core duties. The cost of this arrangement is absorbed into their time and wages. Under this arrangement the Shared Lives project is being maintained, supervised, and reviewed, and has worker time dedicated. In this respect the service is being maintained but not developed.

The scheme, therefore, is not contractually framed and has not officially appointed staff to manage and develop it. This poses a risk for carers and service users

3.5 Financial Impact

3.5.1 Shared Lives costs funded by the Community Care Budget are formed by the care component of the Shared Lives placement and by a 'management fee'.

The 'management fee' is used by providers towards payments of Shared Lives Officers' wages – Shared Lives Officers recruit and support carers / place service users.

SPFT Shared Lives has no costs towards staff wages due to the scheme contractual position described above. SPFT Shared Lives, consequently, does not charge any management fee

Shared Lives In-House currently has a management fee of £53 per person per week to cover Shared Lives Officers' wages. The scheme has agreed not charging any fee for the SPFT Shared Lives 16 service users. This would mean avoiding an extra cost against the Community Care Budget of £44,096 per year.

3.5.2 It is proposed that payment rates to SPFT Shared Lives carers will be maintained for an interim period of up to two years in order to sustain the progressive harmonisation with the payment rates sponsored by the In-House scheme

3.6 Staff implications

3.6.1 Transfer to the In-House scheme would ensure a contractual framework to SPFT Shared Lives and provide on-going support to carers and service users from Shared Lives Officers. It would not involve the move of any staff member from SPFT Shared Lives to the In-House scheme.

3.7 The transfer would ensure the continuity of the service for SPFT Shared Lives carers and service users, the strengthening of the In-House Scheme and it will ensure key support for the overall development of Shared Lives in Mental Health

4. ANALYSIS & CONSIDERATION OF ANY ALTERNATIVE OPTIONS

4.1 This report seeks Committee permission to carry out a Consultation regarding the transfer of SPFT Shared Lives to the In-House scheme. Creating one Shared Lives scheme

4.2 Analysis and consideration of alternative options will be presented to Committee in a further report, once the Consultation process has taken place and its outcomes included

5. COMMUNITY ENGAGEMENT & CONSULTATION

5.1 This report is presented to Committee members in order to obtain permission to complete a Consultation about the transfer of SPFT Shared Lives to the In-House scheme. A Consultation will take place once Committee grants permission.

5.2 Stakeholders to be consulted will include: SPFT Shared Lives Carers, SPFT Shared Lives Service Users, staff at SPFT Shared Lives (1 x manager and 1 x Shared Lives officer) and staff at the In-House scheme (1 x manager and 3 x Shared Lives officer).

5.3 During the 12 weeks of consultation, the gathering of relevant quantitative and qualitative data will take place.
Techniques to be used will include: questionnaires to carers, service users and to the staff of both the SPFT Shared Lives and the In-House schemes; semi-structured individual interviews with each carer and each service user; different focus groups with Shared Lives officers, carers and with service users; feedback sessions to stakeholders.

6. CONCLUSION

6.1 A Consultation would provide Committee with a clear steer about the potential transfer of the SPFT scheme. It would also give an opportunity to carers, service users and stakeholders to become involved in structuring the proposed transfer

in the best possible way, making it person centred, effective, efficient and outcome focused.

7. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

- 7.1 The total net cost of 'SPFT Shared Lives' to the Section 75 Community Care budget held jointly by BHCC and SPFT is approximately £0.150m per annum. These placement costs would remain unchanged if the service was transferred.

The actual weekly gross cost of each placement is £431 per week; offset by housing benefit of £170 per week; client contribution towards utility bills of £70 per week and client contribution following financial assessment (ranging from £0 to £88 per week)

Finance Officer Consulted: Mike Bentley

Date: 17/12/13

Legal Implications:

- 7.2 This Report seeks Committee agreement to undertake a 12 week consultation in accordance with national guidance. Any consultation must involve potentially affected and interested parties and accommodate the needs of stakeholders, in particular the client group. There are no other specific legal or Human Rights Act implications arising from this report.

Lawyer Consulted: Sandra O'Brien

Date:07/01/2014

Equalities Implications:

- 7.3 An Equalities Impact Assessment will be carried out once the Consultation process commences

Sustainability Implications:

- 7.4 None

Any Other Significant Implications:

- 7.5 None

SUPPORTING DOCUMENTATION

Appendices:

1. Shared Lives Schemes in the city

Documents in Members' Rooms

None

Background Documents

None

Crime & Disorder Implications:

None

Risk and Opportunity Management Implications:

None

Public Health Implications:

None

Corporate / Citywide Implications:

This report aims to obtain Committee approval to initiate a Consultation process. There are not Corporate/Citywide implications to this request.